

# ATTORNEY REGISTRATION AND DISCIPLINARY COMMISSION of the SUPREME COURT OF ILLINOIS

One Prudential Plaza 130 East Randolph Drive Chicago 60601-6219 (312) 565-2600 (800) 826-8625 Fax (312) 565-2320

1 North Old Capitol Plaza Springfield 62701-1507 (217) 522-6838 (800) 252-8048 Fax (217) 522-2417

Chicago April 28, 1995

To the Honorable, the Chief Justice and Justices of the Supreme Court of Illinois

The annual report of the Attorney Registration and Disciplinary Commission for 1994 is submitted to the Court, to the members of the Bar of Illinois, and to the public in accordance with Supreme Court Rule 751.

The report is a statement of activities of the Commission for calendar year 1994 and an accounting and audit of the monies received and expended during the twelve-month period which ended December 31, 1994.

Respectfully submitted,

David M. Hartigan, Chairperson John P. Clarke Eldridge T. Freeman, Jr., Ph.D. Watts C. Johnson James J. McDonough Michael J. Reagan Benedict Schwarz II, Commissioners

Mary Robinson, Administrator

## I. Registration Report

Beginning on November 1st of each year, the Commission conducts the annual registration process of attorneys licensed to practice law in Illinois. Thus, the registration data reported here is recorded as of October 31, 1994.

The 1994 Master Roll of attorneys contains the names of 65,163 attorneys, reflecting a 3% increase from 1993. That total does not include the 2,123 attorneys who first took their oath of office in November or December 1994.

Chart A reflects the number of attorneys registered by reference to the categories set forth in Rule 756 for determining the annual fee to be paid.

Chart A:	Registration	Categories
	ALCE WILL WILLUIT	Cutespiles

Admitted between 01-01-93 and 10-31-94:	2,960
Admitted between 01-01-91 and 12-31-92:	4,988
Admitted before 01-01-91:	44,341
Serving military duty:	245
Serving as judge:	880
Birthday before 12-31-18:	2,424
Foreign legal consultant:	. 1
Neither practice, nor reside, nor are	•
employed in Illinois:	9,324
Total attorneys active	

65,163

Charts B and C show the distribution by County and by Judicial Circuit of the 50,189 registered attorneys who report a principal business address in Illinois, with Chart B reflecting the registration data for the past 5 years.

Chart B:	•	stered icts and	Attorneys Circuits	by by	Judicial
	<u>1990</u>	<u>1991</u>	<u>1992</u>	1993	<u>1994</u>
First District Cook Count		33716	34180	35140	35704
Second Distr	ict				
15th Circuit	166	167	180	189	189
16th Circuit	839	868	929	984	1009
17th Circuit	569	592	619	647	661
18th Circuit	2178	2243	2590	2763	2858
19th Circuit	1755	1810	2066		
Total	<del>5507</del>	5680	6384	2182 6765	2304 7021
Third District					
9th Circuit	200	195	202	202	201
10th Circuit	732		202	202	201
12th Circuit	464	765	782	796	816
13th Circuit	280	485	487	508	525
14th Circuit		285	294	299	299
21st Circuit	457	468	487	501	507
Total	<u>133</u> <b>2266</b>	138 2336	150 2402	<u>152</u> <b>2458</b>	156 2504
				2.00	2501
Fourth Distric	<u>:t</u>				×
5th Circuit	265	269	277	288	285
6th Circuit	722	738	. 767	776	786
7th Circuit	1003	1054	1086	1120	1129
8th Circuit	178	180	185	186	192
11th Circuit	417	<u>431</u>	_448	469	471
Total	2585	2672	2763	2839	2863
Fifth District					
1st Circuit	322	335	355	377	386
2nd Circuit	288	299	294	290	281
3rd Circuit	487	487	508	515	485
4th Circuit	243	242	248	249	253
20th Circuit	694	_712	728	744	_692
Total	2034	$\frac{712}{2075}$	2133	2175	2097
Grand					
Total	44,766	46,479	47,862	49,377	50,189

In addition to the 9,324 attorneys who pay a reduced fee because they neither practice nor reside nor are employed in the state, another 5,650 attorneys report a business address outside Illinois but register to be able to practice in Illinois. Those 14,974 attorneys are not included in Charts B and C.

and currently registered:

Chart C: Registered Attorneys by County

Principal	ì	Number	Principal	N	umber
Office	of At	torneys	Office	of Att	orneys
	1993	1994		1993	1994
Adams	110	113	Lee	38	38
Alexander	11	11	Livingston	51	48
Bond	14	13	Logan	37	37
Boone	32	36	Macon	236	241
Brown	. 7	7	Macoupin	47	44
Bureau	48	46	Madison	501	472
Calhoun	4	4	Marion	45	50
Carroll	15	15	Marshall	13	13
Cass	12	13	Mason	16	17
Champaign	460	465	Massac	26	21
Christian	44	43	McDonough	50	50
Clark	16	13	McHenry	383	399
Clay	14	14	McLean	345	349
Clinton	22	23	Menard	14	14
Coles	90	94	Mercer	13	13
Cook	35140	35704	Monroe	39	40
Crawford	20	19	Montgomery	39	40
Cumberland	6	6	Morgan	52	50
DeKalb	152	156	Moultrie	18	19
DeWitt	22	21	Ogle	45	50
Douglas	18	18	Peoria	653	674
Du Page	2763	2858	Perry	25	23
Edgar	38	35	Piatt	22	22
Edwards	5	5	Pike	11	10
Effingham	38	38	Pope	4	4
Fayette	18	17	Pulaski	6	8
Ford	18	18	Putnam	6	6
Franklin	53	55	Randolph	26	24
Fulton	38	39	Richland	25	25
Gallatin	8	7	Rock Island	368	366
Greene	14	14	Saline	38	38
Grundy	53	52	Sangamon	982	997
Hamilton	13	11	Schuyler	12	. 14
Hancock	16	18	Scott	6	6
Hardin	6	7	Shelby	21	21
Henderson	7	8	St. Clair	635	587
Henry	50	54	Stark	14	14
Iroquois	26	28	Stephenson	59	56
Jackson	176	183	Tazewell	110	109
Jasper	8	7	Union	22	22
Jefferson	97	94	Vermillion	138	137
Jersey	19	18	Wabash	18	17
Jo Daviess	32	30	Warren	30	27
Johnson	6	11	Washington	19	18
Kane	792	810	Wayne	13	11
Kankakee	126	128	White	14	13
Kendall	40	43	Whiteside	70	74
Knox	61	59	Will	508	525
Lake	1799	1905	Williamson	88	88
LaSalle	198	201	Winnebago	615	625
Lawrence	18	17	Woodford	18	19

Chart D reports age, gender, and tenure information for Illinois attorneys registered for 1994.

Chart D:	Age, Gender and Years in Practice for
	Attorneys Registered for 1994

<u>Gender</u> Male Female	75% 25% 100%	
Age 21-29 30-49 50-74 75 or over	9% 64% 23% <u>4%</u> 100%	
Years in Practice Less than 10 10 or More	40% _60% 100%	

## II. Report on Disciplinary Matters and Non-Disciplinary Action Affecting Attorney Status

## A. Investigations

During 1994, the Commission docketed 6,567 investigations, involving charges against 4,214 different attorneys. Charts 1 and 2 report the classification of investigations docketed in 1994, based on an initial assessment of the nature of the misconduct alleged, if any, and the type of legal context in which the facts apparently arose.

As with prior years, the three areas of practice most likely to lead to a complaint of attorney misconduct are domestic relations, tort, and criminal law. Similarly, the

violations most commonly reported track those for prior years: neglect of the client's cause; dishonest conduct; and failure to communicate with the client. Complaints of neglect showed the highest increase by 300 more complaints, followed by complaints about excessive fees, which rose by more than

100 complaints and moved from sixth to fourth most often alleged. Complaints of dishonest conduct, failure to communicate, and improper management of trust funds decreased an average of 8% compared to 1993. Most other classifications showed little change over 1993.

## Chart 1: Classification of Charges Docketed in 1994 by Violation Alleged

Type of Misconduct	Number	Type of Misconduct	<u>Number</u>
Neglect or lack of diligence	. 1,628	Threatening criminal prosecution to gain advantage in a civil matter	38
Fraudulent or deceptive activity, including lying to clients, knowing use of false evidence or making a misrepresentation to a tribunal	. 588	Aiding in the unauthorized practice of law, including sharing fees with nonlawyers	35
Failing to communicate with client, including failing to communicate the basis of a fee	. 511	Failing to preserve client confidences or secrets	29
Excessive fees, including failing to refund unearned fees	. 488	Sexual harassment or abuse	21 20
Improper management of client or third party funds, including commingling, conversion, failing to promptly pay litigation costs or		Incapacity due to chemical addiction or mental condition	15
client creditors, or issuing N.S.F. checks		Improper communications with or harassment of jurors	11
Incompetence	. 327	Improper ex parte communication	10
Conduct prejudicial to the administration of justice, including conduct which is the subject of a		Improper division of legal fees	9
contempt finding or court sanction	. 247	Failing to pay tax obligation in bad faith	7
Conflict of interest, including improperly entering into business transactions with clients	. 197	Failing to register	4
Failing to properly withdraw from		Prosecutor's bad faith initiation of criminal charges	4
representation including failing to return client files or documents	. 146	Failing to disclose fraud on a tribunal or lawyer misconduct	3
Failing to treat others with courtesy	. 95	Improper advances or loans to clients	3
Improper commercial speech, including inappropriate written and oral solicitation	. 91	Failing to pay child support	3
Criminal activity, including criminal convictions, counseling illegal conduct, public corruption	. 89	False statements concerning judicial officials or candidates for judicial office	2
Practicing law in a jurisdiction where not authorized	. 63	Improper extrajudicial statements	2
Improper trial conduct, including suppressing		Public official misconduct	2
evidence where there is a duty to reveal	. 59	Failure of lawyer candidate for judicial office to comply with judicial code	2
Not abiding by a client's decision concerning the representation or taking unauthorized action on the client's behalf	. 57	Improper agreement restricting the right to practice	
Filing frivolous or non-meritorious	. ,37	Investigation of bar applicant	1
claims or pleadings	. 52	No misconduct alleged, including prisoner complaints where an appellate review of issues would	1.204
to be represented by counsel	. 43	be more appropriate	

Chart 2: Classification of Charges Docketed in 1994 by Area of Law

Area of Law	Number
Domestic Relations	1,148
Tort (Personal Injury/Property damage)	1,065
Criminal/Quasi-Criminal	754
Real Estate/Landlord-Tenant	489
Contract	414
Probate	325
Labor Relations	255
Bankruptcy	132
Corporate Matters	109
Civil Rights	57
Immigration	33
Local Government Problems	28
Other	23
Tax	15
Adoption	12
Mental Health	10
Patent and Trademark	7
No specific area of law identified	467
No misconduct alleged	1,224
Total	6,567

If an investigation fails to reveal provable misconduct, the Administrator will close the investigation. However, if an investigation produces evidence of misconduct, the case is referred to the Inquiry Board. The Inquiry Board operates in panels of three, composed of two attorneys and one nonlawyer, all appointed by the Commission. An Inquiry Panel has authority to vote a formal complaint if it finds evidence to support a charge, to close an investigation if it does not so find, or to defer the investigation and place an attorney on supervision under the direction of the panel pursuant to Commission Rule 108. The Administrator cannot pursue formal charges without authorization by an Inquiry Panel.

Comparatively few investigations result in the filing of formal charges. Charts 3 and 4 show the number of investigations docketed and terminated during 1994, and the type of action which terminated the investigations.

Chart 3: Trend of Investigations

Year	Pending January 1st	Docketed During Year	Concluded During Year	Pending December 31st
1993	3383	6345	6774	2954
1994	2954	6567	6729	2792

Chart 4: Action Concluding Investigations in 1994

Concluded by Administrator:	
Closed because no misconduct was stated	1,224
Closed after investigation	5,125
Concluded by Inquiry:	
Closed after investigation	133
Complaint or impairment petition voted	247
TOTAL	6,729

### B. Hearing Matters

Once an Inquiry Panel authorizes the filing of charges, a formal complaint setting forth all allegations of misconduct pending against the attorney is filed, and the matter proceeds before the Hearing Board. The Hearing Board functions much like a trial court in a civil case and is comprised of three panel members, two lawyers and one nonlawyer, appointed by the Commission. Upon filing and service of the complaint, the case becomes public. In

addition to complaints alleging misconduct filed pursuant to Supreme Court Rule 753, and complaints alleging conviction of a criminal offense under Rule 761 and reciprocal discipline under Rule 763, the Hearing Board also entertains petitions for reinstatement pursuant to Rule 767, petitions for transfer to inactive status because of impairment pursuant to Rule 758, and petitions for restoration to active status pursuant to Rule 759.

Chart 5 shows the number of filings before the Hearing Board and the number of matters resolved by it, both of which increased during 1994.

Chart 5: Trend of Matters Before the Hearing
Board

Cases Pending on January 1, 1994	119
New Cases Filed in 1994:	
Disciplinary Complaints Filed: Rule 753, 761(d)	100*
Reinstatement Petitions Filed: Rule 767	9
Petitions Alleging Impairment. Rule 758	3*
Contested Restoration Petitions: Rule 759	2
Reciprocal Disciplinary Actions: Rule 763	1
Total New Cases:	115
Cases Concluded During 1994	128
Cases Pending December 31, 1994	106

<sup>\*</sup>The number of cases filed at Hearing is significantly lower than the number of matters voted by Inquiry because multiple investigations against a particular attorney in which an Inquiry Panel has voted a complaint are consolidated into a single complaint for purposes of filings at Hearing.

Charts 6A and 6B show the types of misconduct alleged in the 100 disciplinary complaints filed during 1994 and the areas of practice in which the alleged misconduct arose. In large part, the categories most frequently seen in formal charges track the categories most frequently seen in clients' complaints, as reported in Charts 1 and 2.

Chart 6A: Area of Law Involved in Complaints
Filed Before Hearing Board in 1994

Area of Law	Number (out of 100 filed)*	% of cases filed*
Tort	27	27%
Domestic Relations	23	23%
Real Estate	20	20%
Probate	12	12%
Criminal	12	12%
Corporate Matters	11	11%
Bankruptcy	11	11%
Contract	9	9%
Criminal Conduct	8	8%
Other Areas	7	7%
Debt Collection	6	6%
Insurance Law	4	4%
Immigration	4	4%
Labor Relations	1	1%

<sup>\*</sup>Totals exceed 100 cases and 100% because many complaints allege several counts of misconduct arising in different areas of practice.

Chart 6B: Types of Misconduct Alleged in Complaints Filed Before Hearing Board in 1994

Type of Misconduct	Number (out of 100 filed)*	% of cases filed*
Neglect Of the 44 cases where neglect was charged; the neglect was accompanied by at least one of the following:  Prejudice to client 30 Misrepresentation to client 19 Failure to return unearned fees 15	44	44%
Fraudulent or deceptive activity, including schemes to defraud clients or others, falsifying evidence, false statements to tribunal	37	37%
Improper handling of funds	29	/(29%
Conflict of interest: Arising from a sexual relationship with client Arising from business transactions with client Representing clients with conflicting interests 8	17	17%
Criminal conduct	16	16%
Incompetence	16	16%
Failure to respond to ARDC request for information	11	11%
Excessive or unauthorized fees	9	9%
Aiding or engaging in unauthorized practice of law	3	3%
Conduct harassing or embarrassing a third person	3	3%
Withdrawing from employment without court approval	2	2%
Violating client privilege	2	2%
Threatening criminal or disciplinary charges to gain an advantage in a civil suit	2	2%
Defamatory judicial criticism	1	1%

<sup>\*</sup>Totals exceed 100 cases and 100% because most complaints allege more than one type of misconduct.

Chart 7 shows the type of action by which the Hearing Board concluded the 128 cases terminated during 1994, as compared to the 114 cases in 1993. The greatest increase was in the number of petitions for discipline on consent, which rose from 19 in 1993 to 33 in 1994.

Chart 7: Actions Taken by Hearing Board in Matters Terminated in 1994

A. Disciplinary Cases: Rules 753 & 761(d)	
Recommendation of dismissal or discharge: 3 Recommendation of discipline: 54 Cases closed by disbarment on consent: 18 Cases closed by filing of petition for discipline on consent: 33 Motion to withdraw complaint allowed: 1	
Total Disciplinary Cases	109
B. Reinstatement Petitions: Rule 767	
Petition dismissed without prejudice:  Recommend petition be allowed:  Recommend petition be denied:  6 Petition withdrawn before hearing:	
Total Rule 767 Petitions	12
C. Impairment Cases; Rule 758	
Cases closed by voluntary transfer to inactive status:  1 Respondent allowed to practice, with conditions:  2	
Total Rule 758 Petitions	3
D. Restoration Cases: Rule 759	
Recommend petition be denied: 1 Petition dismissed as moot: 2	
Total Restoration Cases	3
E. Reciprocal Discipline Cases: Rule 763	
Recommend discipline run concurrently with other jurisdiction's discipline:	
Total Reciprocal Discipline Cases	1
TOTAL MATTERS TERMINATED	128

## C. Matters Before the Review Board

Either the respondent or the Administrator can file exceptions as a matter of right from the recommendation of the Hearing Board. Those exceptions are heard by the Review Board consisting of nine lawyers appointed by the Supreme Court, which sits in panels of three. The Review Board entertains briefs and oral arguments, and then issues a report and recommendation affirming, modifying or reversing the recommendation of the Hearing Board. The Review Board can also dispose of a case by approving the filing of a petition for discipline on consent pursuant to Rule 762(b). Chart 8 shows a decrease in the number of cases filed before the Review Board in 1994, from 44 in 1993 to 35 in 1994, but a substantial increase in the number of dispositions in 1994, from 41 in 1993 to 54 in 1994, reducing nearly in half the Review Board's docket.

Chart 8: Trend of Matters in the Review Board

Cases pending on January 1, 1994		41
Cases filed during 1994:		
Exceptions filed by Administrator:	7	
Exceptions filed by Respondent:	21	
Exceptions filed by both parties:	1	
Exceptions filed and then		
withdrawn by Respondent:	4 2	
Remanded by Supreme Court.	Total	4.6
	10(2)	35
Cases decided in 1994:		
Hearing Board affirmed:	20	
Hearing Board reversed as		
to findings or sanction:	27	
Exceptions withdrawn, matter		
presented to Court on motion		
to approve Hearing Board Report:	3 2	
Remanded to Hearing Board by Review Board:	2	
Petition for reinstatement withdrawn		
after exceptions withdrawn:	2	
	Total	54
Cases pending December 31, 1994		22

### D. Supreme Court - Disciplinary Cases

Only the Supreme Court has authority to sanction attorneys for misconduct, except for a Board reprimand which can be imposed in a disciplinary case without order of the Court. The Hearing Board and Review Board reports are recommendations to the Supreme Court.

During 1994, the Court entered 109 sanctions against 108 attorneys. Chart 9 reflects the nature of the orders entered, and Chart 10 provides demographic information on the lawyers who were disciplined.

Chart 9: Disciplinary Sanctions Ordered by the Supreme Court in 1994

Disbarred	34	
Suspended	48	*
Probation	13	
Censured	12	
Reprimanded	2	
Total	109	

<sup>\*</sup> In addition to the 48 suspensions ordered as final sanctions in cases, the Court also ordered 19 interim suspensions during 1994, as reported in Charts 11G and 11J.

Chart 10: Age, Gender and Years in Practice for Attorneys Disciplined during 1994

<u>Gender</u>	
Male	92%
Female	8%
	100%
Age	
21-29	0%
30-49	55%
50-74	40%
75 or over	<u>5%</u>
	100%
Years	
in Practice	
Less than 10	8%
10 or More	<u>92%</u>
	100%

Disciplinary cases reach the Court in several ways. Chart 11 reflects the actions taken by the Supreme Court in disciplinary matters in the varying procedural contexts in which those matters are presented.

Of the 34 disbarments entered in 1994, 25 were disbarments on consent. The Court also approved another 15 petitions for discipline on consent involving lesser sanctions.

During 1994, the Court heard arguments and issued opinions in two disciplinary cases: In re Chandler, 161 Ill.2d 459 (1994) and In re Discipio, 163 Ill.2d 515 (1994). The attorney in Chandler received a three-year suspension and until further order of the Court for making materially false statements on a mortgage application and deliberately failing to disclose that fraud to the committee on character and fitness. In Discipio, the attorney was suspended for two years for aiding a disbarred attorney in the unauthorized practice of law.

## Chart 11: Orders Entered by Supreme Court in Disciplinary Cases

A,	Petitions for disbarment on consent: Rule 762 Allowed	(a) 25) <u>7</u> 32
B.	Petitions for discipline on consent: Rule 762(I Allowed: Suspended	<u>o)</u>
	Suspension stayed in part, probation ordered	
	entirety, probation ordered 3 Censured	
	Total	15 <u>3</u> 18
C.	Petitions for leave to file exceptions to report	and
<b>С</b> .	recommendation of review board: Rule 753(e Allowed, briefs and oral arguments,	
	ordered	2
	imposed without briefs	9
	Denied	10 21
D.	Motions to approve and confirm report of rev board: Rule 753(e)(6)	<u>iew</u>
	Allowed	14
	Denied	_ <u>0</u> 14
E.	Motions to approve and confirm report of hear board: Rule 753(d)(2)	ring
	Allowed  Denied, remanded for	26
	further proceedings	$\frac{2}{28}$
F.	Petitions relating to enforcement of subpoe	nas:
	Rule 754  Motion to quash subpoena allowed  Motion to quash subpoena denied  Total	0 1 1

G.	Petitions for interim suspension due to convic	<u>tion</u>
	of a crime: Rule 761(b)	
	Allowed	11
	Rule continued	3
	Rule discharged	_2
	Total	16
H.	Petitions for reciprocal discipline: Rule 763	
	Allowed	10
	Denied	0
	Petition referred to Hearing Board	_1
	Total	11
I.	Petitions for reinstatement: Rule 767	
	Referred to Hearing Board	9
	Allowed after hearing	0
	Denied after hearing	7
	Withdrawn before hearing	3
	Withdrawn after hearing	3
	Dismissed without prejudice	
	before hearing	1
	Total	$\frac{-}{23}$
J.	Petition for interim suspension: Rule 774	
	Allowed	7
	Dismissed as moot	_1
	Total	8

## E. Supreme Court - Non-Disciplinary Action

In addition to activity in disciplinary cases, the Supreme Court entertains pleadings in non-disciplinary matters that affect an attorney's status. A record 869 disciplinary and non-disciplinary matters were filed with the Court in 1994, including 629 requests for transfer to inactive status under Rule 770, the highest number ever sought. Chart 12 reflects the orders entered in such cases during 1994.

Ch	art 12:	Non-Disciplinary Supreme Court	Actions	by	the
A.	Volunta Rule 77	ary motions for trans	fer to inact	ive st	atus:
		veded			$\frac{629}{629}$
В.	Allov Denie Refer	tor restoration to actived			759 55 3 1 2 61
C.	involun determi Allov	s for transfer to i tary commitment nation of legal disabi ved Total	or upon	juc	
D.	due to Rule 75		substance	addic	
		veded		••	1 0 1
E.	to furt	by complainant to rether investigate chings: Rule 752			
		veded			0 <u>23</u> 23
F.		for Supervisory ordeed			<u>2</u> 2

## F. Summary

Chart 13 continues the effort from previous years to show a comparison of data on caseload for a ten year period.

Chart 13: A Comparison

	Number of Registered Attorneys	Investigations Docketed <sup>1</sup>	Investigations Docketed per Attorney <sup>2</sup>	Closure by Administrator No Misconduct Alleged	Closure By Administrator After Investigation	Closure by Inquiry After Investigation	Complaint Voted by Inquiry Board
1985	47,400	3,935	est. 4,629	*	1,730	1,239	184
1986	49,177	4,535	est. 5,335	223	2,846	1,094	219
1987	50,635	4,886	est. 5,748	765	4,542	1,275	229
1988	52,611	4,945	est. 5,817	910	4,369	1,167	214
1989	54,866	5,822	est. 6,849	818	5,552	1,266	343
1990	56,896	6,489	est. 7,634	1,023	5,254	1,410	349
1991	58,953	5,969	est. 7,022	608	5,701	839	325
1992	61,107	6,291	7,338	889	5,210	473	277
1993	63,328		6,345	974	5,422	137	241
1994	65,163		6,567	1,224	5,125	133	(247)

This figure represents the number of complaints received, whether or not they included charges against more than one attorney, as reported through 1992.

<sup>\*</sup> Not available

	Matters Filed with Hearing Board	Matters Filed with Review Board	Matters Filed with Supreme Court <sup>3</sup>	Sanctions Ordered by Court
1985	68	27	211	88
1986	120	49	228	86
1987	103	40	463	103
1988	75	32	390	112
1989	89	23	791	132
1990	105	23	578	100
1991	127	25	604	78
1992	122	37	560	89
1993	106	44	593	114
1994	115	35	869	109

The data reported in this column represents both disciplinary and non-disciplinary matters filed with the Court. Non-disciplinary filings account for 684 of the filings reported for 1994.

This column represents the number of complaints received counting a separate investigation for each attorney named in each complaint, a tracking method commenced in 1992.

## III. Developments During 1994

## A. Supreme Court Rules Changes

## 1. Client Protection Program

During 1994, the Court adopted Rule 780 creating the Client Protection Program for payment of claims by persons who suffer loss as a result of dishonest conduct by a lawyer. Effective March 28, 1994, Rule 780 directs the Commission to administer the program and to pay claims with sums allocated from the disciplinary fund. The new program, financed by all lawyers' registration fees, replaces the former voluntary Client Security Fund, which was administered by the bar associations and which had been unable to develop funding adequate to address claims.

Under Commission rules adopted pursuant to Rule 780, claims can be paid up to a maximum of \$10,000. Before a claim will be considered, the lawyer who allegedly caused the loss must have been disciplined or must have died. Rule 780 mandates that any lawyer whose conduct results in payment of a claim must reimburse the program before being allowed to resume the practice of law. The procedures for submitting claims under the program are contained in Commission Rules 501 through 512, adopted, effective March 28, 1994, and later amended in part, effective December 1, 1994. Amendments to Supreme Court Rules 754, 766 and 775 were made to include the program.

During the first year of the program, the Commission assumed 55 claims that had been filed with the Client Security Fund, and received an additional 158 claims. Most of the claims received were for amounts significantly below \$10,000. Client Protection counsel, Eileen Donahue, investigated and

recommended action on 66 of the claims. The Commission approved and paid 40 claims totaling \$162,111, while denying 26 claims. The 40 claims paid arose from conduct by 29 different lawyers.

## 2. Reciprocal Discipline

An amendment to Supreme Court Rule 763, effective October 1, 1994, clarifies that the Court has discretion to allow or deny a lawyer's request for a hearing when a petition for reciprocal discipline is filed. The amendment also eliminates the requirement that any discipline imposed in Illinois run concurrently with the discipline imposed in the foreign state.

## 3. Confidentiality

Rule 1.6(d), amended February 2, 1994, effective immediately, extends the attorney-client privilege to communications between a law student, who seeks or receives assistance through the Lawyers' Assistance Program (LAP), and the trained LAP intervenor.

## 4. Group Legal Services

Rule 730, amended September 28, 1994, effective October 1, 1994, eliminates the annual registration fee for a group legal services plan.

## **B.** Educational Programs

### 1. Client Trust Account Handbook

In December 1994, the Commission published the Client Trust Account Handbook, authored by Administrative Counsel, Mary F. Andreoni, and representing the first formal publication of the Commission. The Handbook was sent to

more than 65,000 Illinois attorneys at the end of 1994. Reports to the Commission of attorneys' mishandling of trust funds were so numerous that the Commission believed that preventative efforts were warranted. purpose of the Handbook is to provide instruction on the basic requirements of Rule 1.15 and bring to bear the importance of good trust accounting practices. Since the distribution of the Client Trust Account Handbook, the Commission has received requests for more than 2,000 additional copies from attorneys, law firms, accountants and banks. The Commission intends to publish educational materials on other areas of concern.

## 2. Speeches and Presentations

The Commission continued its efforts to familiarize lawyers with ethics rules and concerns by making over 60 presentations to bar associations, law firms, law schools, continuing legal education seminars, and civic groups.

## 3. Oversight Review Panel

In March 1994, the Commission created the Oversight Panel, made up of former Hearing Board members, to assist the Commission in its duty under Rule 751 to review a representative sampling of closed investigative matters concluded by the Administrator without referral to the Inquiry Board. The Panel reviewed the actual files in a randomly selected group of cases closed by the Administrator's counsel and in cases where the complaining witness took issue with the Administrator's close decision to The Commission uses the investigation. oversight process to assure that the conducting Administrator's counsel is thorough and properly focused investigations,

that the reasons for determining not to refer a matter to Inquiry are consistent with Commission goals, and that the reasons for closing the file are clearly and fairly communicated to the complaining witness.

## C. Court and Commission Appointments

#### 1. Commissioners

After more than 20 years of service, James H. Bandy resigned as a Commissioner of the Attorney Registration and Disciplinary Commission effective December 1994. Mr. Bandy was a founding member of the Commission, having been appointed by the Supreme Court on February 5, 1973. He served as Chairman of the Commission from March 1982 through March 1993, when personal obligations led him to ask the Court to accept his resignation as Chair. Mr. Bandy practiced as a trial lawyer in Belleville, Illinois since 1947.

During James Bandy's tenure, the ARDC grew from a staff of 9 employees responsible for registration and discipline of a population of 23,959 lawyers, to a staff of 105 full time employees with responsibilities generated by over 65,000 registered lawyers. As Chair, Mr. Bandy presided over implementation of major developments in disciplinary procedures, including the opening of proceedings to the public, the establishment of discipline on consent procedures, and the addition of nonlawyer members to the Commission and the Inquiry Board.

The Court appointed Belleville Attorney Michael J. Reagan to replace Mr. Bandy. Mr. Reagan, a shareholder in the firm of Kassly, Bone, Becker, Dix, Reagan & Young P.C., concentrates in personal injury litigation. He is a member of the Board of Managers of the

Illinois Trial Lawyers Association, and lives in Belleville with his wife, Elaine, and four sons.

#### 2. Review Board

The Review Board also experienced significant transition. James L. Coghlan resigned as Chair after serving for six years. Mr. Coghlan had also served on the Inquiry Board from 1985 to 1986, and the Hearing Board from 1986 to 1988. A partner in the Chicago firm of Coghlan, Joyce, Kukankos and D'Arcy, Mr. Coghlan has practiced law since 1955 and concentrates in civil litigation and ERISA.

The Supreme Court appointed Review Board Member Robert J. Downing, former justice on the Illinois Appellate Court, First District, as the new Chair of the Review Justice Downing joined as "of Board. counsel" to the Glenview firm of Miller, Forest and Downing, Ltd. upon his retirement from the Illinois Appellate Court in 1984. Prior to his tenure on the Appellate Court, Justice Downing was a judge in the Circuit Court of Cook County (1968-1973), a special assistant Attorney General of Illinois (1964-1968), and the Village Attorney of Glenview (1957-1961). He has served on the Review Board since April 1990.

James E. Caldwell was appointed to fill Justice Downing's vacancy. Mr. Caldwell practices in Chicago in his firm, Law Offices of James Edward Caldwell and Associates. He concentrates his practice in federal tax.

#### 3. Adjudication Services

The Commission took additional steps to formalize the separation of an adjudication division by creating the full time position of Director of Adjudication Services. Vincent Vitullo, who had been serving as director in a part time capacity while continuing teaching and research at DePaul University Law School, tendered his resignation, and the Commission appointed Diane Romaniuk as the new full time Director. Ms. Romaniuk is a 1975 graduate of DePaul, who served as an Assistant Cook County Public Defender from 1975 to 1986, Assistant Counsel for Chicago Title and Trust from 1986 to 1990, and then counsel for the FDIC until joining the Commission.

As Director of Adjudication Services, Ms. Romaniuk supervises adjudication counsel, who assist the Hearing Board panels in research and in drafting of reports. The Director also provides other administrative assistance to the Boards, and makes recommendations to the Commission on appointments of Inquiry and Hearing Board members.

## IV. Financial Report

The Commission engaged the services of Thomas Havey & Co., Certified Public Accountants, to conduct an independent annual audit as required by Rule 751(e)(7). The audited financial statements for the year ended December 31, 1994 are attached as Appendix 1.

In addition, the Auditor General conducted an audit of the Attorney Registration and Disciplinary Commission for 1994. The Auditor General will prepare a separate report to be presented to the Court independently.

#### V. Evaluation and Recommendations

The Commission saw progress at each level of the caseload during 1994. The

number of pending investigations was reduced despite a rise in the number of files docketed; additional cases were filed at Hearing; and the Hearing Board and the Review Board each concluded more cases than in prior years. Particularly in the investigative cases, concerted efforts were devoted to concluding older files, and those efforts will continue throughout 1995 and until currency is achieved.

At the same time, the Commission is dedicated to continuing educational and other preventative programs to reduce the incidence of serious disciplinary infractions as well as practices which are less likely to lead to disciplinary charges but which undermine the public's confidence in the legal profession. The publication of the Client Trust Account Handbook was an important first step in formalizing the dissemination of educational materials. Future efforts will include publication of a computerized compilation of Hearing and Review Board reports along with Supreme Court opinions and orders in disciplinary cases, as well as sponsoring educational programs focusing on recurrent disciplinary problems and providing remedial instruction.



30 North LaSalle Street Chicago, Illinois 60602 312/368-0500 312/368-0746 FAX Members of the American Institute of Certified Public Accountants

### REPORT OF INDEPENDENT AUDITORS

Commissioners and Administrator of the Attorney Registration and Disciplinary Commission of the Supreme Court of Illinois Chicago, Illinois

We have audited the accompanying statement of financial position of the Attorney Registration and Disciplinary Commission of the Supreme Court of Illinois as of December 31, 1994, and the related statements of activities and cash flows for the year then ended. These financial statements are the responsibility of the Commission. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audit in accordance with generally accepted auditing standards. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Attorney Registration and Disciplinary Commission of the Supreme Court of Illinois as of December 31, 1994, and results of its activities and its cash flows for the year then ended, in conformity with generally accepted accounting principles.

Thomas Hovey & Co. LLP

February 6, 1995

#### **ATTORNEY REGISTRATION AND** DISCIPLINARY COMMISSION OF THE SUPREME COURT OF ILLINOIS

### STATEMENT OF FINANCIAL POSITION

#### **DECEMBER 31, 1994**

1994

<u>ASSETS</u>	
Cash and cash equivalents Accounts receivable - other than fees Accrued interest receivable Short term investments (Note 4) Prepaid expenses and inventory Fixed assets net of accumulated depreciation (Note 5) Long term investments (Note 4)	\$ 194,145 9,606 169,622 5,114,247 72,436 1,052,605 8,735,316
Total assets	\$ 15,347,977
Liabilities: Accounts payable and other accruals Accrued compensated absences Accrued medicare replacement funding (Note 8) Deferred fees Deferred rent expense	\$ 199,937 110,122 542,897 5,154,425 2,092,042
Reinstatement deposits  Total liabilities	11,000
Net assets - unrestricted  Total liabilities and net assets	8,110,423 7,237,554
See accompanying notes to financial statements.	<u>\$ 15,347,977</u>
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#### ATTORNEY REGISTRATION AND DISCIPLINARY COMMISSION OF THE SUPREME COURT OF ILLINOIS

#### STATEMENT OF ACTIVITIES

YEAR ENDED DECEM	BER 31, 19	994	
		<del></del>	1994
			-

	1994
Revenues: Attorney registration fees and charges earned Investment income Costs collected Miscellaneous income	\$ 6,979,223 677,212 70,724 6,840
Total revenues	7,733,999
Expenses: Salaries and related expenses Travel Post retirement benefits Library and continuing education General Computer Other Client protection program Depreciation	5,262,096 92,634 35,539 96,595 1,649,726 88,759 453,834 162,111 330,844
Total expenses	8,172,138
(Decrease) in unrestricted net assets before elimination of liability Elimination of liability for group legal service registration fees	(438,139) 75,058
(Decrease) in unrestricted net assets	(363,081)
Net assets: Beginning of year	7,600,635
End of year	<u>\$ 7,237,554</u>
See accompanying notes to financial statements.	

ATTORNEY REGISTRATION AND DISCIPLINARY COMMISSION OF THE SUPREME COURT OF ILLINOIS

#### STATEMENT OF CASH FLOWS YEAR ENDED DECEMBER 31, 1994

	1994
Cash flows from operating activities:	
(Decrease) in unrestricted net assets before elimination of	
liability for group legal service registration fee	\$ (438,139)
Adjustments to reconcile decrease in unrestricted net assets	
to net cash provided by operating activities :  Depreciation	
Post retirement benefits	330,844
	30,547
(Gain) on disposition of fixed assets	(2,441)
(Increase) decrease in assets:  Accounts receivable	
Other assets	10,161
Increase (decrease) in liabilities:	(19,431)
Accounts payable and other accruals	75,761
Deferred fees	171,869
Deferred rent expense	533.082
Other liabilities	1,500
Group legal service registration fees received	5,602
Net cash provided by operating activities	699,355
Cash flows from investing activities:	
Acquisition of fixed assets:	
Computer equipment	(81,078)
Office furniture and equipment	(84,007)
Library	(15,875)
Leasehold improvements	(9,738)
Purchases of investments - net	(580,672)
Net cash used in investing activities	<del></del>
-	(771,370)
Net (decrease) in cash and cash equivalents	(72,015)
Cash and cash equivalents:	
Beginning of year	266,160
End of year	\$ 194,145
See accompanying notes to financial statements.	<del>* 104,140</del>

ATTORNEY REGISTRATION AND DISCIPLINARY COMMISSION OF THE SUPREME COURT OF ILLINOIS

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#### **NOTES TO FINANCIAL STATEMENTS**

#### **DECEMBER 31, 1994**

#### General Purpose Description Note 1.

The Commission was appointed by the Illinois Supreme Court under Rules 751 through 756 of the Court effective February 1, 1973, and subsequent additional rules and amendments. The purpose of the Commission and the Office of the Administrator is to maintain the Master Roll of Attorneys and to investigate and prosecute claims against Illinois attorneys whose conduct might tend to defeat the administration of justice or bring the Court or the legal profession into disrepute.

On April 21, 1977, the Illinois Supreme Court adopted Rule 730 effective May 1, 1977. The rule required the registration of group legal service plans in which an attorney participates. This requirement was abolished in October 1994.

On August 9, 1983, the Illinois Supreme Court adopted Rule 773, effective October 1, 1983. The rule provided that an attorney-respondent could be responsible for paying the costs incurred in proceedings which led to the imposition of a disciplinary sanction.

On October 13, 1989, Rule 773 was amended, effective immediately. Attorneyrespondents have a duty to pay costs involved in the enforcement of certain Supreme Court rules; costs incurred to compel witness testimony where the lawyer has not cooperated with Commission proceedings; and, costs incurred to obtain records from a financial institution when the institution's production followed a lawyer's failure to provide records.

On October 20, 1989, the Supreme Court adopted Rule 769, effective November 1, 1999. Every attorney has a duty to retain all financial records related to the attorney's practice for a period of not less than seven years.

On March 28, 1994, the Illinois Supreme Court adopted Rule 780 establishing the Client Protection Program to reimburse claimants for losses caused by the dishonest conduct of Illinois lawyers. Pursuant to section (d) of the rule, the Commission annually allocates an amount of money to pay these claims.

## ATTORNEY REGISTRATION AND DISCIPLINARY COMMISSION OF THE SUPREME COURT OF ILLINOIS

#### NOTES TO FINANCIAL STATEMENTS

**DECEMBER 31, 1994** 

#### Note. 2 Summary of Significant Accounting Policies

The accompanying financial statements reflect the financial results of all of the Commission's activities. Effective January 1, 1993, the Commission elected a partial adoption of the provisions of Statement of Financial Accounting Standards No. 117, "Financial Statements of Not-for-Profit Organizations" (SFAS 117). The statement requires a reporting of net assets and a locus on the organization as a whole. The Statement of Activities under SFAS 117 is intended to report expenses by functional classification between program expenses and management and general expenses. This allocation of expenses is not practical for the Commission in these financial statements.

#### a. Cash and Cash Equivalents

For purposes of the statement of cash flows, cash and cash equivalents include all deposits in checking and savings accounts. Money market accounts and cash balances held in investment trust accounts are not considered cash equalivents since the Commission intends to reinvest these funds.

#### b. <u>Investments</u>

Investments are stated at cost.

#### c. Fixed assets

Fixed assets are stated at cost. Depreciation and amortization are provided over the estimated useful lives of the assets or asset groups principally on the straight-line method. Upon disposal of assets, cost less any proceeds from sale is charged or credited to accumulated depreciation and gains or losses are then included in current income. Leasehold improvements are amortized over the lease period.

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## ATTORNEY REGISTRATION AND DISCIPLINARY COMMISSION OF THE SUPREME COURT OF ILLINOIS

#### NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 1994

Note 4. Investments

All investment transactions are handled by the Trust Department of the First America Bank - Springfield, N.A. and are held in safekeeping at the bank. Investments consist of the following:

	Cost	Market
U.S. Treasury notes and bills	\$ 11,689,713	\$ 11,119,723
Money market and related funds	2,159,850	2,159,850
Total	<u>\$ 13,849,563</u>	<u>\$ 13,279,573</u>

Short term investments are readily liquid investments that mature within one year. Long term investments are holdings in excess of one year.

Investments are classified in the financial statements as follows:

Short-term	\$ 5,114,247
Long-term	8,735,316
Total	\$ 13,849,563

ATTORNEY REGISTRATION AND DISCIPLINARY COMMISSION OF THE SUPREME COURT OF ILLINOIS

#### NOTES TO FINANCIAL STATEMENTS

#### **DECEMBER 31, 1994**

#### Note 2. Summary of Significant Accounting Policies (continued)

#### d. <u>Accrued Compensated Absences</u>

The Commission's vacation policy provides time off for full time salaried employees based on each employee's years of service which are computed from each employee's anniversary date of employment. Employees are not permitted to carry over vacation time from year to year without written approval from the Commission Administrator. An accrual is included in the financial statements representing vacation time earned but unused at December 31, 1994.

#### e. Deferred Fees

Deferred fees represent the annual registration fees received prior to year end which relate to the subsequent calendar year.

#### f. Deferred Rent Expense

Deferred rent expense consists of a combination of "free rent" and a lease incentive payment received from the landlord. These rent deferrals and incentive payment are being amortized over the life of the lease on a straight line basis.

#### g. Income Taxes

The Commission is an exempt organization as determined by the Internal Revenue Service under Section 501(c)(6) of the Internal Revenue Code.

#### Note 3. Credit Risk of Cash Holdings

The Commission has seven bank accounts spread among three different financial institutions. \$103,000 of the \$194,145 cash balance at December 31, 1994, is insured through the Federal Deposit Insurance Corporation (F.D.I.C.).

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ATTORNEY REGISTRATION AND DISCIPLINARY COMMISSION OF THE SUPREME COURT OF ILLINOIS

#### NOTES TO FINANCIAL STATEMENTS

#### **DECEMBER 31, 1994**

#### Note 5. Fixed Assets

Changes in the fixed assets are as the following:

	Balance 1-1-94	Ace	quisitions	Dis	positions	Balance 12-31-94
Computer and related equipment	\$ 719,582	\$	81,078	\$	4,417	\$ 796,243
Office furniture and equipment	1,205,952		84,007		26,585	1,263,374
Library	89,478		15,875		48,072	57,281
Leasehold improvements	58,039		9,738			67,777
	2,073,051	\$	190,698	\$	79,074	2,184,675
Less accumulated depreciation						
and amortization	882,741					1,132,070
Total	\$1,190,310					\$ 1,052,605

#### Note 6. Collection of Fees

The Commission is funded by an annual registration fee assessed on Illinois attorneys. The annual fees for the subsequent year is billed on October 31st and is due January 1. The annual fee is sent directly, by registering attorneys, to a lock box located at the U.S. Post Office in Springfield, Illinois. The lock box is under the sole supervision of First America Bank - Springfield, N.A. The contents of the lock box are accounted for solely by the bank and all receipts are deposited to the Commission's account. An accounting for these funds is sent regularly to the Commission's registration department for processing and comparison with the registration and billing records. The system is test checked by our independent auditors and the lock box system is also checked by the internal auditors of the bank and the national bank examiners.

1994 Annual Report

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ATTORNEY REGISTRATION AND DISCIPLINARY COMMISSION OF THE SUPREME COURT OF ILLINOIS

#### NOTES TO FINANCIAL STATEMENTS

**DECEMBER 31, 1994** 

#### Note 7. Lease and Maintenance Commitments

The Commission leases its Chicago and Springfield offices under operating lease agreements. The terms of the Chicago office lease, which began in May 1993, are for 15 years and provide for a minimum annual base rent plus related taxes and operating expenses. In addition, the lease provides a period of 32 months "free rent" with the first rent payment due January 1, 1996. Pursuant to the lease, the landlord advanced a sum equal to the present value of estimated taxes and operating costs for the 32 month period, and the Commission makes monthly payments for actual tax and operating cost assessments during that period. This amount and the value of the "free rent" is included in deferred rent. The future minimum lease payments for the Springfield office lease which expires November 1995 are subject to possible escalation based on the operating expenses of the building. Total payments under all lease agreements were \$1,096,290 in 1994.

Future minimum lease payments, including estimated liability for taxes and operating expenses, relating to lease agreements in excess of one year are:

Year	Amount
1995	\$ 521,546
1996	992,216
1997	1,028,648
1998	1,066,486
1999	1,105,953
2000 through 2004	6,197,205
2005 through 2007	5,020,873
Total	\$15,932,927

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## ATTORNEY REGISTRATION AND DISCIPLINARY COMMISSION OF THE SUPREME COURT OF ILLINOIS

#### NOTES TO FINANCIAL STATEMENTS

**DECEMBER 31, 1994** 

#### Note 8. Medicare Replacement Reserve Trust

On August 9, 1985, the Commission formed a trust to replace the medicare coverage lost by its employees at that time when the Social Security Administration ruled the Commission was ineligible for benefits.

In a prior year, the Commission committed to pay the future cost of medicare premiums for former employees meeting certain criteria who were employed by the Commission before March 31, 1986. Furthermore, the Commission agreed to pay eligible former employees reimbursement credits for supplemental medical and hospitalization insurance coverage beginning at age 65.

Beginning in 1995, the Commission will be required to record the liability connected with the previously described commitment in accordance with Statement of Financial Accounting Standards No. 106, "Employers' Accounting for Post Retirement Benefits Other than Pensions" (SFAS 106). In anticipation of this required change in accounting method, the commission has recorded management's estimate of this future obligation by the accrual method of accounting. The Commission booked an estimated liability in 1994 for the present value of the expected future benefits to be paid to employees.

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ATTORNEY REGISTRATION AND DISCIPLINARY COMMISSION OF THE SUPREME COURT OF ILLINOIS

#### NOTES TO FINANCIAL STATEMENTS

**DECEMBER 31, 1994** 

#### Note 8. Medicare Replacement Reserve Trust (continued)

In computing the obligations, the Commission made the following assumptions:

- Supplemental insurance coverage will increase at an average of 2% per year.
- Medicare premiums will increase an average of 10% for the period 1994 through 1996 and 5% thereafter.
- Eligible employees will retire at age 65 and live until the last month of age 77.
- 50% of eligible employees will be employed through the Commission's early retirement date.
- Expected future benefit payments have been discounted at 3% to arrive at the current net present value.

The liability will increase or decrease in future years due to changes in eligible employees, benefits paid, and possible changes in assumptions based on experience factors.

#### Note 9. Group Legal Service Registration Fees

In October 1994, the Commission authorized the transfer of the Group Legal Service registration fees from a separate trust fund, previously reported as a liability of the Commission, to the general assets of the Commission. The amount transferred was \$75,058.

ATTORNEY REGISTRATION AND DISCIPLINARY COMMISSION OF THE SUPREME COURT OF ILLINOIS

#### NOTES TO FINANCIAL STATEMENTS

**DECEMBER 31, 1994** 

#### Note 10. Employee Benefit Plan

On October 15, 1977, the Commission established a defined contribution Retirement Plan and Trust for the benefit of all eligible employees. The Plan and Trust was effective January 1, 1977, and required both employee and Commission contributions.

Effective January 1, 1985, the Plan was amended and restated to improve retirement benefits based on the decision of the Social Security Administration that employees of the Commission are not covered by Social Security benefits. Employee contributions are no longer permitted under the Plan.

The Commission contributes 18% of compensation for eligible employees, which totalled \$676,312 in 1994. The Commission also pays the administrative expenses of the Plan which totalled \$23,070 in 1994.

#### Note 11. Litigation

Various complaints and actions were filed against the Commission in 1994. Several of these matters have been dismissed. Those pending are not perceived as presenting any serious prospect of financial consequences.

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#### 1994 COMMISSIONERS

David M. Hartigan, Chairperson, Chicago James H. Bandy, Belleville John P. Clarke, Springfield Eldridge T. Freeman, Jr., Ph.D., Chicago Watts C. Johnson, Princeton James J. McDonough, Chicago Benedict Schwarz II, West Dundee

#### 1994 BOARD MEMBERS

#### Review Board

James L. Coghlan, Chairperson

William F. Costigan Robert J. Downing Robert J. Egan Gary V. Johnson Martin H. Katz Timothy R. Neubauer Albert S. Porter Neil K. Quinn

#### Hearing Board

Robert A. Adams Michael R. Albert William E. Arnold Thomas A. Ascher Jack O. Asher Donn F. Bailey Albert C. Baldermann Charles T. Beckman Stephen P. Bedell Robert Bell Carolyn Berning Charles C. Bingaman Robert M. Birndorf Terrence M. Burns Sherry Clifford Barbara J. Casey Joseph P. Condon William M. Cox, Jr. Champ W. Davis, Jr. Philip A. Doran Stuart B. Dubin Albert O. Eck. Jr. Matthew J. Egan

Thomas L. Feehan Joseph E. Fitzgerald Mark Fitzgerald Hartman H.R. Friederici William E. Gabbard Melvin Gaines William R. Galliani William Geister William T. Gotfryd Janet L. Grange Richard A. Green Harry M. Hardwick Paul C. Hendren Terence M. Heuel William H. Hooks Edward W. Huntley Allen E. Kanter Mark L. Karasik Leo H. Konzen Kenneth T. Kubiesa Richard A. Makarski Nicholas C. Merrill Edward J. Miller

James L. Palmer Roberta Parks John S. Pennell Joseph C. Polito Lon M. Richey David F. Rolewick Marshall R. Rowe Jean Rudd Eddie Sanders, Jr. Carolyn Sartor Jason S. Sharps Geraldine C. Simmons Arthur B. Smith, Jr. Ernest Summers, III Paula S. Tillman Candice Trees Gary Vanek Valerie C. Wells John B. Whiton Raymond G. Wigell E. Kenneth Wright Connie Yavitz

#### **Inquiry Board**

Robert Beckner, Jr.
Orley O. Betcher, Jr.
Howard H. Braverman
Susan L. Brody
Robert A. Cooke
Lallie J. Coy
Anthony E. Cascino, Jr.
Nathaniel Friedman

Phyllis C. Friedman Michael S. Harley Pamela E. Hill Harold I. Levine Paul M. Lisnek John J. Lowery J. William Lucco Lee B. McClain Richard Roberts
Kaarina Salovaara
Lee J. Schoen
Lute Smith
John C. Taylor
James D. Wascher
Richard W. Zuckerman

#### 1994 OVERSIGHT REVIEW PANEL

Louis T. Ascherman William F. Carmody Patrick T. Driscoll, Jr. Michael C. Greenfield Burton S. Hochberg Jaimee H. Levin Dennis S. Nudo James D. Parsons John M. Steed, III Henry P. Wolff